

GREENSBORO URBAN AREA

Metropolitan Planning Organization

TRANSPORTATION ADVISORY COMMITTEE

Minutes of January 22, 2003 3:00 p.m. Greensboro, NC Blue Room (County Commissioners' Briefing Room) Old Guilford County Courthouse

TAC MEMBERS PRESENT

Sandy Carmany TAC Chair Jim Westmoreland TCC Chair

Mayor Keith Holliday Greensboro City Council
Don Vaughan Greensboro City Council
Robbie Perkins Greensboro City Council
Mary Rakestraw Guilford County Commission
Doug Galyon NC Board of Transportation

ATTENDANCE

Tyler Meyer GDOT/MPO Gregg Danzer Town of Pleasant Garden

Scott Rhine PART Bill Ball Tindale-Oliver & Associates, Inc.

Jeff Sovich GDOT/MPO Tom Martin Greensboro Planning Dept.

Mike Cowan NCDOT – Division 7 Angie Nail Emert Reporting

Sandy Carmany called the meeting to order at 3:10 p.m.

Action Items

1. Approval of Minutes of November 21, 2002

Mayor Keith Holliday moved for approval of the November 21, 2002 minutes. Robbie Perkins seconded the motion. The Committee voted unanimously to approve the minutes as prepared.

2. GTA MTIP Amendment

Jeff Sovich advised the committee that this proposed amendment to the MTIP removes the \$2.28 million currently programmed for fiscal year 2002 and adds \$3.29 million to fiscal year 2003. This amendment is needed because by the time these two projects were funded, in June 2002, the supplier's unit price for the ten replacement small buses and ten replacement buses had increased, making additional funding necessary. The state has contributed \$2,634,360 for this project in the form of Supplemental 5307 Funds. These two projects would not have been funded without the supplemental funds. These funds became available because several of the state's smaller transit operators did not use their full 5307 allocations. On December 17th, 2002 the Greensboro City Council approved local matching funds for this project and authorized GTA to apply to the Federal Transit Administration for the federal portion of the funds. The remaining steps in this process include David King signing the letter to FTA, requesting the federal funds, and submitting the completed application for FTA approval.

Mayor Keith Holliday moved for the approval of the MTIP amendment. Robbie Perkins seconded the motion. The Committee voted unanimously in favor of the amendment.

3. MPO Boundary, Structure and Governance Report

Tyler Meyer advised that this report involves reviewing the MPO's boundary lines and Urbanized Area Boundary, as well as regional cooperative planning arrangements. The findings of the review include: revising the southwestern portion of the Metropolitan Area Boundary, adopting an Adjusted Urbanized Area Boundary for roadway classification, and assuring that members of GTA, PTIA, PART are adequately represented among the TAC. The goal of the review is to reinforce regional cooperative planning partnerships, which would include refining and formalizing existing committees, developing certain regional staff functions, and exploring additional regional endeavors.

The recommended action is for the TAC to endorse the findings of the report, and to approve the revision to the MAB line and adjustment of the UZA boundary. The next step would be to transmit the report to the NCDOT and follow up with regional partners.

Mayor Keith Holliday pointed out that the proposed MAB line revision would leave portions of the City of Greensboro outside of the MPO's planning area, expressing concern that this situation could confuse city residents or hinder City efforts to provide and maintain adequate transportation infrastructure in these areas. Robbie Perkins asked if any funding problems arise if projects overlap MPO boundaries. Tyler Meyer advised that projects could be slowed down if both MPOs don't cooperate to get the project completed, but that in the past the positive working relationships among the four MPOs in the region have enabled such projects remain on schedule. Jim Westmoreland asked if the TAC agrees to a new boundary, whether there is a possibly of future changes to the boundary. Tyler Meyer advised that further revisions could be made to the boundary to address future planning considerations. The TAC requested that the revised MAB line be amended to include those portions of the City of Greensboro that would otherwise be situated within the High Point MPO.

Mayor Keith Holliday moved for the approval of the revised MAB line, as amended. Don Vaughan seconded the motion. The Committee voted unanimously to approve the revision.

Mayor Keith Holliday moved for the approval of the Adjusted UZA boundary. Don Vaughan seconded the motion. The Committee voted unanimously to approve the Adjusted UZA.

Mayor Keith Holliday moved for the approval of the MPO Boundary, Structure, and Governance Report. Don Vaughan seconded the motion. The Committee voted unanimously to approve the report.

Business Items / Potential Action Items

1. MPO Meeting Schedule, 2003

Jeff Sovich advised the Committee regarding the MPO meeting schedule. The following are the proposed MPO meeting dates: March 26, April 23, May 28, June 25, July 23, August 27, September 24, October 22, November 21 and December 19. The TAC were in general agreement that this schedule would be satisfactory.

Don Vaughan asked if meetings could be held during lunch. Jim Westmoreland suggested to keep the schedule as is until the next meeting and then at that meeting further information will be presented concerning the change in time of the meetings.

2. Review Draft Unified Planning Work Program

Tyler Meyer advised that the Unified Planning Work Program identifies the planning activities which will be funded during fiscal year 2003-2004. It also identifies the MPO work priorities for the next fiscal year. The UPWP is currently under development and a detailed review will be available at the February meeting, when the UPWP will be presented for adoption.

Jim Westmoreland asked if the newly created Rural Planning Organizations have any negative impact on funds received from the DOT. Tyler Meyer advised that unlike MPOs, RPOs are not officially recognized at the federal level. MPOs are an integral part of the federal transportation funding mechanism, whereas RPOs are supported by a discretionary funding allocation developed by the state.

3. MTIP Update

Jeff Sovich advised that development of the priority needs list for the 2004-2010 MTIP began in the fall of 2001, shortly after the adoption of the 2002-2008 MTIP. Most recently, a public review and comment period for the Draft 04-10 MTIP began on December 19, 2002, and will run through February 3, 2003.

There are several funding issues affecting the MTIP. The first is the Revenue Aligned Budget Authority (RABA), a provision of TEA-21, which is anticipated to result in a \$192 million reduction in North Carolina's federal transportation funding compared to fiscal year 2002. If the Highway Restoration Act passes, approximately \$102 million would be added back into the state's federal funding allocation for FY '03.

The State Highway Trust Fund also affects the MTIP. The General Assembly Transportation Oversight Committee has recommended that state matching amounts be an eligible use for the HTF, but recommended against making all STIP projects eligible to use trust fund money. These recommendations still await consideration by the General Assembly.

Don Vaughan asked if Brad Miller, the new congressman, has been briefed on road issues in Greensboro. Jim Westmoreland stated that the Greensboro Chamber of Commerce is planning a trip to Washington, D.C. and will speak with him at that time.

Jeff Sovich advised that there are also project-level issues affecting the draft MTIP. Among Greensboro's current priority projects: the Western Urban Loop is now fully funded, but partially delayed; the Northern/Eastern Urban Loop has been accelerated; the High Point Road realignment has been delayed; partial funding options for the Greensboro signal system replacement have been identified; the US 29/Eckerson Road interchange is now closer to being funded, and the West Market Street widening project has been delayed.

Projects from the 2002 priorities list that have now been funded include: the Battleground Rail-Trail, GTA fleet replacement projects, and Phase II of the Multi-Modal Transportation Center. Projects from the 2000 priorities list which remain funded included the Bridford Parkway extension and the Gallimore Dairy Road widening project. These projects provide concrete evidence that the priority needs process plays an important role in getting locally desired projects funded and built, but continual effort is essential in this regard.

The next steps for the MTIP process include the MTIP negotiation meeting, scheduled for January 23, 2003 and adoption of the final MTIP in March, 2003. Adoption of the STIP, which will incorporate the MTIP, will take place in June of 2003. The MTIP and STIP will become effective October 1, 2003.

4. STP DA Funds Recommendations

Tyler Meyer reported on the development of a proposed STP DA policy for the MPO. The currently anticipated allocation to the MPO of these flexible funds is approximately \$3 million for FY 03, pending passage of the federal appropriations bill. Future year amounts will be determined by TEA-3. The MPO Staff has worked closely with NCDOT and the other TMAs on the development of the NCDOT STP-DA Policy & Guidance. This policy is essentially complete and, in the view of the MPO staff, should effectively serve both NCDOT and MPO interests. The next step will on this will occur with a staff recommendation at the February MPO meeting. This recommendation is anticipated to include TAC action informing NCDOT of its intent to direct STP DA funds starting in FY 05 early in the cycle of 2006-2013 TIP development.

5. Airport Area Transportation Study

Tyler Meyer recalled that a public meeting regarding the Airport Area Transportation Study was held on November 14, 2002. Since that time, the MPO has worked with PART, NCDOT, and the W-S/FCMPO and the HPMPO towards selection of a preferred alternative. A public meeting is in the planning stages to present the preferred alternative. TAC will be briefed at upcoming meetings.

6. GTA Long-Range Public Transportation Plan

Bill Ball of Tindale-Oliver & Associates delivered a presentation regarding the GTA Long-Range Public Transportation Plan. This project will fit within the framework of the Greensboro comprehensive planning effort and will provide a component of the MPO's Long Range Transportation Plan.

This project is a ground-breaking one, since GTA has not previously had a long-range plan. The public involvement component includes: stakeholder interviews, non-user telephone survey, a consensus-building process and other public involvement efforts.

The three major components of the LRPTP include: preliminary efforts, public education process, and visioning process. A telephone survey of the Greensboro area public has been conducted. Selected survey results indicate that 40% of current Greensboro residents who have lived elsewhere actively used public transit in their previous place of residence. Of these respondents, 95 percent reported having positive experiences with past transit use. Additionally, 54% of current Greensboro transit users would prefer a 30 minute commute with no transfers; compared with 39% who would prefer a 15 minute commute with transfers; and 7% who would have no preference.

A consensus workshop is being planned, which would involve bringing together diverse groups, conducting breakout sessions, having each group present their conclusions to the others, and developing a final consensus. A second issue of the newsletter will soon be issued and will be distributed to a wider area. Jim Westmoreland asked if more than one workshop is planned. Bill Ball advised that there would be two workshops scheduled. In addition to these workshops, the consultant team will be attending homeowners association meetings, civic association meetings, and other individual meetings to speak about transit services available to the community.

Mayor Keith Holliday commented regarding the "full-wrap" advertising seen on some of the buses and asked if it was necessary. He noted the aesthetic consequences and questioned the potential negative image for transit from this advertising and the effects this might have in dampening ridership growth. Robbie Perkins requested that staff determine how much revenue is generated from this advertising.

Mr. Ball continued, explaining that the LRPTP process is receiving guidance from a Steering Committee and a Technical Advisory Committee. The components of the include: technology implementation plan, security implementation plan, marketing plan, capital improvement plan, service improvement plan and staffing/financial plan. The next steps in the process will be: expanding the public outreach program, conducting consensus workshops, preparing technical plans, enhancing the comprehensive plan, and receiving questions and comments.

Jim Westmoreland strongly encouraged as much participation as possible for this plan because it presents the opportunity to take the community forward in the future. The final plan should make recommendations of what services can be provided to the community.

7. Other Strategic Reports

<u>Greensboro Sidewalk Ordinance</u> – Jeff Sovich advised that Greensboro City Council adopted the revised sidewalk ordinance on December 3, 2003, which became effective January 1, 2003. This ordinance requires sidewalks to be installed along a larger number of streets. Jim Westmoreland commented that Greensboro's lead on this matter has helped to re-invigorate sidewalk ordinance efforts in nearby cities, most notably High Point.

<u>Travel Model Assumption Update</u> – Tyler Meyer advised that the current socio-economic inputs result in forecasts of *Vehicle Miles Traveled* that are known to be too low in comparison to the actual growth rates. In turn, this under-estimation would result in the state setting Greensboro's new motor vehicle emissions budget (for the 1 hour ozone standard) unreasonably low low. By updating the assumptions, a more accurate budget can be developed. The MPO's consultant Martin-Alexiou-Bryson is updating the

socioeconomic assumptions through the use of somewhat mechanistic computer algorhythms, and Statewide Planning is conducting the needed model runs to generate the needed VMT and average speed information. PART will reimburse the MPO its expense on this project due to the regional benefits of this effort. The further intent is to validate the results for use

<u>Early Action Compact</u> – Jeff Sovich advised that the intent behind the early action compact protocol is to enable MPOs to achieve cleaner air, faster than they otherwise would.

Other Items

1. Board Member Update

Doug Galyon stated that he has asked NCDOT staff to complete a full review of the status of Greensboro's Urban Loop projects, and he should have a full report at the next TAC meeting.

2. Town Update Opportunity

Gregg Danzer from the Town of Pleasant Garden reported that Jim Ayers has moved to New Jersey. Mr. Danzer explained that he has volunteered to represent Pleasant Garden's interests at MPO meetings.

3. Regional Update

Scott Rhine advised that ridership on the PART Express regional bus service continues to increase. The regional rail / fixed guideway bus major investment study is available for public review and has been reviewed by the Washington, D.C. and Atlanta offices of the Federal Transit Administration. A presentation will be given at the next PART meeting.

4. Wrap-Up Items

Tyler Meyer stated that the next meeting would be February 26, 2003.

The TAC adjourned at 4:55 p.m.